(Whereupon the Panel convened at 2:59 p.m.)

CHAIR BELNAP: It looks like we're all here, so let's call this meeting back to order.

We want to welcome Dr. Ray Kennedy from the technology, from the screen I'm looking at, I don't know if it's Skype or what, but through the technology, welcome. Can you hear us?

DR. KENNEDY: I can hear you. Thank you very much.

CHAIR BELNAP: Okay. So we're going to turn the time over to Mr. Dawson and he's going to ask you the standard five questions.

MR. DAWSON: Good afternoon, Dr. Kennedy.

I am going to ask you five standard questions that
the Panel has asked each applicant to respond to.

Are you ready, sir?

DR. KENNEDY: I'm ready. Thank you.

MR. DAWSON: Question one: What skills and attributes should all Commissioners possess? What skills or competencies should the Commission possess collectively? Of the skills, attributes and competencies that each Commissioner should possess, which do you possess? In summary, how will you contribute to the success of the Commission?

DR. KENNEDY: Very good. Thank you.

As far as what skills and attributes all Commissioners should possess, I think the legal framework gives us a good start on that as far as setting out the analytical skills that Commissioners need to have in order to engage successfully in the work of the Commission.

Beyond that, and some of these are covered in parts of the legal framework, but I would say that respect for diversity is key, an ability to work together in a group, critical listening and thinking skills, integrity, open-mindedness and good judgment, commitment, patience, and curiosity. And my sense is that together, as long as the Commissioners are able to display those attributes and skills, those are going to enable the Commission to gain broad respect of the voters and the broader population in California.

As far as skills or competencies that the Commission should possess collectively, and by that I'm understanding those that all not Commissioners need to have but someone on the Commission needs to have, obviously, I think leadership is important. Without leadership we could find ourselves going 14 different ways very unproductively for a good long

time and not managing to achieve our objectives.

There needs to be someone with a reasonable understanding of law and how laws are interpreted. The person doesn't have to be a lawyer. My understanding is that the Commission will have at least one, if not two, lawyers to assist in the process.

Someone who's very good at communication and outreach because my sense is that the Commission has very important work to do but unless we are able to convey to the people of California what it is that we are doing, how we are doing it, why we're doing it that way, we will ultimately not succeed in a very important part of what the Commission was established to do.

And finally, I think it's important that someone on the Commission have administrative and organizational skills. There is going to be a universe, a small universe, revolving around the Commission. And it's important that someone on the Commission be able to keep track of what's going on, how long things are taking, whether we need additional resources, et cetera.

So I think those are four skills and competencies that need to be somewhere on the

Commission but not necessarily exercised by each and every Commissioner.

As far as which competencies I possess,

I'd like to give you a sense of -- or some examples

of where I see myself having the attributes and

competencies that each Commissioner should possess.

As far as analytical competencies, you know, having the doctorate, I undertook my dissertation research which involved developing a questionnaire that was sent out for a public opinion survey in two countries in Latin America. So designing that questionnaire, then taking the raw data from the survey research firms and analyzing it, using SPSS software, but also my own intellectual abilities to analyze the data that came in.

I've also had a number of occasions to develop outlines and lead discussions, one of those in Papua, New Guinea five years ago, a lessons learned exercise after an election, bringing together various stakeholder groups. During the course of those five or six events over a course of several weeks, I catalogued over 1,200 discreet inputs. I then catalogued those in a spreadsheet. I coded them as to which group they came from, what

region they came from, what topic they dealt with and then, through analysis, managed to boil down those 1,200 discreet inputs into a ten-page report that I sent back out to the participants for their review.

I'm respectful of others. I have really had to be respectful of others and respectful of diversity to succeed in the electoral work that I've done in the United Nations over the last 20 years and in the international electoral field broadly over the last 30 years. If I weren't respectful of others and respectful of diversity I would never have succeeded to the extent that I have.

Ability to work in groups and build relationships, those have also been critical to my success working in the U.N. system around the world. We can go into more detail later on. But being part of an 11-member national or, actually, a mixed election commission with 6 Afghans and 5 international members, I really had to work with others, build relationships, respect diversity in order to succeed in that assignment.

My critical thinking and listening skills, I think, stem or come from many years ago I was a

debater for a number of years in high school. And debating really teaches you critical listening skills. You have to be very attentive to very precise points that people are making. You have to interpret them on the run. You have to seek feedback when you're not understanding something. And you have to be able to think on your feet and be able to rebut points that deserve a rebuttal.

Patience and commitment, I think I've always been viewed by those around me as a patient and committed individual. After my assignment in Liberia, the head of the U.N. Mission there, and this was after I had left the country, I had no knowledge of this until a colleague of New York sent it to me, but the head of the U.N. Mission in Liberia sent a note to the Undersecretary General saying, "Without Mr. Kennedy's patience and perseverance, these elections would never have succeeded." So, I mean, that was high praise. I was not aware of it until several months after it happened but it was certainly gratifying to get that type of feedback from my boss, really.

Open-mindedness, again, I think I would not have succeeded working all over the world over the last 20 years were it not my open-mindedness.

I'm intellectually curious. I enjoy getting to know and getting to understand people and cultures.

And I think that is important in the work that the Commission will be doing.

In summary, how would I contribute to the success of the Commission, I think, you know, the level of commitment, persistence, positive energy. I love elections. I have loved elections for many years. I discovered seven years into my elections career that my grandfather had been a member of the county board of elections in the county where he was from in North Carolina. And that deepened my love of elections and promoting popular participation in democratic processes that much more.

I'm a quick study. I'm accustomed to rapidly familiarizing myself with the legal framework. I don't go into countries knowing the laws but I have to get up to speed very quickly so that I can ensure that everything that we do fits within the law, not only the operational work but the public information products that we produce as well. Those have to convey accurate information.

Again, I'm not a lawyer but I'm accustomed to mastering electoral laws. I'm very experienced

at explaining technical electoral concepts to non-technical audiences of all types.

I believe that I'm good at helping build consensus within a group. I'm working -- I'm accustomed to working to legally binding timelines under intense political scrutiny. So this will be nothing new from that perspective.

I'm always looking for common ground. I'm looking for workable solutions, not necessarily the same old solutions or the same old approaches. I try to look at all options and listen to everyone taking elements from each and finding common ground where we can all agree.

Part of my work before joining the United Nations was collecting, organizing and disseminating a wide variety of information about elections and election administration. And one of the things that I learned there is, you know, you have to learn how to present information in ways that the end users are looking for it. It's not how you want to present it, it's how the end users are going to be looking for it.

I build strong relationships with stakeholders. I've been a good and successful leader when I'm tasked with leading but I can also

be a reliable team player when I'm a member of a team.

I have solid drafting and editing skills, and not only in English but in Spanish as well. I started studying Spanish in seventh grade. I've lived almost two years in Mexico, working for the United Nations, mentoring, domestic observer groups, so I have a good facility with election-related terminology in Spanish from that work that I did in Mexico.

MR. DAWSON: Thank you, Dr. Kennedy. I want to make sure that you have the opportunity to answer all five standard questions, so let's move on to the second question.

Work on the Commission requires members of different political backgrounds to work together. Since the 2010 Commission was selected and formed, the American political conversation has become increasingly polarized, whether in the press, on social media, and even in our own families.

What characteristics do you possess and what characteristics should your fellow

Commissioners possess that will protect against hyper-partisanship? What will you do to ensure that the work of the Commission is not seen as

polarized or hyper-partisan and avoid perceptions of political bias and conflict?

DR. KENNEDY: Thanks. I read a report recently from No Labels, which is a group that's trying to work across the aisle in American politics, and that cited recent data showing that the number of people registering as Independents or declined to state, no party preference, are on the rise in record numbers. And their conclusion was that that shows that more Americans may want a new politics of problem solving. I think we may, if we're lucky, be in a situation where the pendulum has begun to swing back a bit.

Personally, I don't engage in hyperpartisan behavior. Again, you know, I'm not
accustomed to engaging in partisan behavior because
of all the work that I've done overseas and having
to be so strictly nonpartisan. I have a very small
social media footprint that focuses primarily on
the importance of everyone participating in
political processes and the importance of high
quality election administration.

I don't know if you're familiar with

Meyers-Briggs tests, personality tests. In one of

my formal jobs, we all took Myers-Briggs test. I'm

a very high S on the Myers-Briggs test, so that means that I'm very fact based, I don't get into the emotional side of things that much, I'm very able to remain focused on the objective and helping others to remain focused on the objective.

I've had staff who were very diverse who probably would not have gotten along together had they been on their own. But under my leadership, I was able to create a positive environment and keep them focused on the objective at hand so that we achieved our objectives.

I think the classic rules of debate, I mentioned earlier, my debating experience, those require both sides to listen to the other before seeking to rebut them. So, basically, I'm going to focus on the objective, focus on the legal framework and technical considerations, demonstrate an active interest in hearing from other members who might hold different views. I'm not going to escalate or throw hand grenades into things. Those don't get us to where we need to be.

You know, if I do see something that I think is hyper-partisan, I might go to the individual and say, you know, we really need to focus on getting our objective. How do you think

this is helping us get to our objective?

And I think the -- I'm very hopeful that the Panel is going to succeed in great measure to screening out individuals who might be disruptive to the process. From what I'm seeing, the Panel is doing a good job so far.

MR. DAWSON: Thank you.

Time check?

MS. PELLMAN: We have 13 minutes, 18 seconds.

MR. DAWSON: Thank you.

Question three: What is the greatest problem the Commission could encounter and what actions would take to avoid or respond to this problem?

DR. KENNEDY: From many, many years in election administration, I can tell you that the time pressures are going to be enormous. You know, I've also read the report from the previous Commission. I'm accustomed to working to immovable deadlines. You know, in the contexts where I've worked in the elections, if the election doesn't happen on time, there's a good possibility that somebody could die. You know, I don't think that's the case here. We're not going to see people dying

in the streets if the Commission, you know, somehow fails.

But, you know, that -- I understand the time pressures and I want to keep everyone focused on achieving our objective in a timely and transparent manner.

The transparency, you know, is related to the time. I understand from reading the previous Commission's report that time was a problem as far as doing as much outreach as they would have liked to. I think outreach, as I mentioned before, is incredibly important to the success of the Commission, not just in producing maps but in convincing the greater part of the public in California that we've done a good job of listening to everyone and taking their input into account to the maximum degree possible.

I will work with colleagues to ensure that we have a clear plan of action that gets us to our goal in time, including a margin for unforeseen issues that might arise along the way. And I'm willing to commit the time necessary to get the work done, no matter how much time that is.

A second issue related to time is budget. We need to look ahead and anticipate our needs,

looking also backwards at the experience of the previous Commission to see where there might have been resource constraints. And, again, outreach is an area that they cited that needed more resources.

So I'll leave it there and look forward to further discussion later on if the Panel members are interested.

MR. DAWSON: Thank you.

Question four: If you are selected you will be one of 14 members of the Commission which is charged with working together to create maps of the new districts.

Please describe -- excuse me -- please describe a situation where you had to work collaboratively with others on a project to achieve a common goal? Tell us the goal of the project, what your role in the group was, and how the group worked through any conflicts that arose? What lessons would you take from this group experience to the Commission, if selected?

DR. KENNEDY: As I mentioned earlier, I was a member of an 11-member election commission for the 2004 presidential elections in Afghanistan. So we started out with drafting the electoral law and regulations. We had to oversee the work of our

operational secretariat. And we had to address disputes raised by the candidates.

At the time of the elections, I was the vice chair of the group. I was also its international spokesperson, so I was the one who faced the domestic and international press, answering questions about progress, the commission, the results of the elections, and controversies that had arisen during the election process.

I also had an informal teaching or resource function helping, particularly, our Afghan colleagues understand the fundamental principles and processes involved in democratic election administration.

I would say that the group generally worked well together. You know, there were -there was a time of getting to know each other but,
you know, we really were able to coalesce and work
well together. When there were blockages, we
discussed individual perspectives, on a couple of
occasions for hours, seeking to identify
misunderstandings, seeking to identify common
ground, and then crafting resolutions that
addressed any remaining concerns.

We also set up subcommittees to exercise

oversight of the various areas. I was on the operations subcommittee. But we were careful not to interfere in the relationship between our chief electoral officer and his staff. The subcommittee served mostly to organize our agenda and to ensure that we had, we, as commissioners, had a good understanding of what was going on at all times.

Lessons, you know, there were deep differences at times but we were always able to keep our sights on the final objective. Patience, open communications, and commitment to the goal enabled us to find enough understanding to move forward. And this was under a consensus rule. The 11 of us had to operate under a consensus decision pool.

And that was also a time when I learned how important the executive director or, in our case, the chief electoral officer is as far as managing the staff. It was not our job to manage the staff. It was the chief electoral officer, the executive director's job to manage the staff.

The Commission can't and won't do all of the work involved in this process. But we need an effective and committed executive director that we can hold accountable and that can hold their staff

accountable.

MR. DAWSON: Thank you.

Time check, Ms. Pellman?

MS. PELLMAN: Six minutes and thirty-eight seconds remaining.

MR. DAWSON: Thank you.

The fifth question.

A considerable amount of the Commission's work will involve meeting with people from all over California who come from very different backgrounds and a wide variety of perspectives.

If you were selected as a Commissioner, what skills and attributes will make you effective at interacting with people from different backgrounds and who have a variety of perspectives? What experiences have you had that will help you be effective at understanding and appreciating people and communities of different backgrounds and who have a variety of perspectives?

DR. KENNEDY: Okay. As far as skills and attributes, I'm going to just cite three.

Again, my experience as a high school debater made me an active listener. I pay very close attention to details of what people are saying.

Learning a number of languages helped me seek and understand underlying meanings. You learn that language is more than just the words on the surface. There are underlying meanings. And knowing or having familiarity with as many languages as I do, I look for underlying meanings, not just what's on the surface.

And 20 years of experience with the U.N. taught me the value of asking clarifying questions to ensure that I understand the message that the speaker is trying to convey.

As far as experiences helping me be effective, I would say that, you know, I have always endeavored to broaden my horizons. I grew up in North Carolina but before I went off to college I wanted to spend time somewhere else, so I spent six weeks or nine weeks, I guess, on the Central Oregon Coast living with my uncle, working at a grocery store, just to get to know what people on the other side of the country were like.

I went to an out-of-state school specifically so that I could be among a more diverse population. I represented my university as part of a teacher exchange in Brazil and had students from a wide variety of backgrounds.

I lived in Downtown Washington, D.C. for almost 20 years which, I can assure you, is a very diverse environment. And I was politically engaged with people from all over the District, working together to try to make the District a better place to work.

I've spent much of my career living and working in other cultures. I've lived and worked for extended periods in nine countries. Of the countries listed in one of the orientation presentations for the 2010 Commission, I think I've been to, not just worked to, but been to roughly have of those, covering all regions of the world.

And finally, you know, my colleagues in the U.N. come from all over the world. In one case, I had a staff of 250 reporting to me and they included 65 nationalities. And I enjoyed working with each and every one of those 65 nationalities.

MR. DAWSON: Thank you.

Now we will go to Panel questions. Each Panel member will have 20 minutes to ask his or her questions. And we will begin with the Chair.

Mr. Belnap?

CHAIR BELNAP: Okay. Thank you, Dr.

Kennedy, for making time to meet with us and for

your continued interest in serving on the Commission.

In your application, you mention that you obtained a master's degree from John Hopkins

University in internal -- international economics, and also a PhD from John Hopkins in Latin American studies in 2000. I suppose that those who obtain those degrees don't necessarily just go right into international elections.

So I'm wondering, what was your pivot point? What brought you into international elections?

DR. KENNEDY: Yeah, that is an interesting question because my experience is that no one in elections grows up wanting to be an election administrator. You fall into it by accident.

My pivot point or my point of entry was my Portuguese language skills, my familiarity with Brazil. In the late '80s, as I was preparing to depart after having worked at the university for six years as coordinator of the Center of Brazilian Studies, I had an informational interview with a friend who worked as an international public affairs consultant. She was helping set up IFES, the International Foundation for Electoral Systems,

and so I became part of a very small group of people kind of in orbit around IFES in its early days.

And then once I met the chairman and the president of IFES, the president asked me if, given my Brazil background, I would go to Brazil for the country's 1989 presidential elections. So I made two trips for them, collected information, established contacts, gained an understanding of how Brazil administered the elections. And then a year later, when IFES was expanding, they called me and asked me if I would come work for them.

CHAIR BELNAP: And now you might have already said this, but is IFES part of United Nations or --

DR. KENNEDY: No.

17 CHAIR BELNAP: -- is this separate?

DR. KENNEDY: No.

19 CHAIR BELNAP: This is separate?

20 DR. KENNEDY: IFES is a Washington-based

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CHAIR BELNAP: Okay. And you eventually

23 started working --

DR. KENNEDY: And one of the important

25 things -- one of the important things to note about

IFES is it was established by a bipartisan group of people in the U.S. political realm. You know, one had been a campaign advisor to Goldwater. The vice chair had been a campaign treasurer, I think, for Humphrey. And so, you know, even in my work at IFES, you know, we worked under a bipartisan board of directors.

CHAIR BELNAP: Okay. And when did you start working for the United Nations and how did that come about?

DR. KENNEDY: In 2000, shortly after finishing my PhD, I had been at a conference in Scotland on the sharing of election-related information. The head of the U.N. Electoral Division was there also. I had known her through academic channels for a number of years. Her husband also. But during a break in the roundtable, we went for a walk around Loch Lomond while others went on a tour of a local distillery. And just in the middle of the walk, she turned to me and said, "When are you going to come work for me?"

23 And I just kind of stopped in my tracks 24 and said, "Whenever you want me to."

I mean, my father used to tell me that the

first time I walked into U.N. headquarters in New York, I looked around and said, "I want to work here one day."

So, you know, being invited to work for the U.N., just after finishing my PhD, was kind of my life's dream.

CHAIR BELNAP: Okay. You also mentioned in your application, doing some work for the Carter Center, and I'm not familiar with that. So if you could describe what the Carter Center is and then describe what your role was?

DR. KENNEDY: Okay. The Carter Center was founded by President Carter and Mrs. Carter and it has a number of missions. There is a public health component working worldwide to improve public health and to address some of the least familiar, most intractable diseases. There's also a Peace Program that grew out of President Carter's work in Central America. And kind of as a spinoff of the Peace Program, there is a Democracy Program. The Democracy Program has been very active in observing elections around the world. They don't provide much in the way of technical assistance, although they do occasionally provide some advice to countries.

Mozambique, in Liberia where I had previously worked with the U.N., and most recently, in November and December, I was part of a small Carter Center observation mission to the Muscogee Creek Nation tribal elections in Oklahoma. So I was going around visiting early polling places, election day polling, watching the tabulation of votes. And I'm currently finishing up some work editing and drafting for the final report of our observation mission.

CHAIR BELNAP: Okay. Thank you.

You also mentioned that you host international delegations here in California, people coming to observe probably elections in California. What organization do you -- what organization are you working with due to that work?

DR. KENNEDY: That's a private initiative.

CHAIR BELNAP: Okay.

DR. KENNEDY: My partner worked in 1999 as a spokesperson for the San Francisco Department of Elections and has also been very interested in elections all his life. His focus is more the voter education side rather than the technical administrative side. But it's a collaboration

between the two of us, also growing out of my work starting in Mexico in 2007 to promote awareness of the International Convention on the Right of Persons with Disabilities, and particularly their political rights.

So I was in my office in Mexico City one day and I had clipped a newspaper article. Mexico was actually the country that had pushed for ratification of this Convention within the U.N., and so there was something about that in the newspaper.

I clipped it out, put it on the bulletin board in my office, and people from one of the election observer groups that I was mentoring saw it on my bulletin board and said, "Yeah, you know, Mexico does these great things on the international stage but never does anything about them at home."

And I said, "Well, you know, you are Mexican Civil Society Organizations. It's not only your right, it's actually your responsibility to hold the government's feet to the fire on this. If they were the ones who pushed for this in New York, they need to implement it at home."

And he said, "Well, how do we do that?"

So we helped them set up an umbrella

steering committee to push the Mexican Senate for ratification of the Convention and then, once it was ratified, coming up with a work plan for how to ensure that it was implemented.

And so these visits grew out of that work. We wanted to show off, really, the work that -- or the progress that has been made in California and in the U.S. more broadly as far as enfranchising people with disabilities.

So that's where that came from.

CHAIR BELNAP: Okay.

DR. KENNEDY: And it's a purely private -- it was a purely private initiative.

CHAIR BELNAP: So when the international delegations come to California, what exactly do you show them? Where do you take them?

DR. KENNEDY: You know, I know the election officials here in Southern California, so I'm in touch with them. I get -- they actually generate letters of invitation for us to send to these individuals and groups in Mexico and elsewhere. We get permission from the Registrars to take them to polling places. The Registrar in Riverside has taken them on a tour of the warehouse, shown them the counting operation, you

know, all these things. Yeah.

CHAIR BELNAP: Okay. Thank you.

There's a part of your application I'd like to read. It's in the essay number two. And I'll ask you a question about it. You said,

"In relation to drawing the lines here in California, I recognized, while attending a local hearing of the CCRC eight years ago, that there were speakers from the audience who had very strong partisan interests, even as they were offering what were touted as technical proposals."

How did you recognize the partisan interests behind the technical proposals?

DR. KENNEDY: There were two things. One is there were speaker after speaker after speaker with, essentially, identical talking points. So it's like, okay, people are collaborating because they're not going to have virtually identical talking points, you know, the same points in the same order with the same wording, unless they're collaborating.

And by -- I don't remember the exact detail but I think it had to do with how the area around the Salton Sea was going to be represented,

whether it was going to be in a single district or split into two districts. And it just seemed that the people who wanted it one way really were using that as an excuse to justify, you know, having a seat go their way. And the people who wanted it the other way were pushing for the other perspective because that would result in them having an additional seat.

CHAIR BELNAP: Okay. Thank you.

I'm going to back up to an answer you gave in question four and you talked about the Commission's need to hire an executive director.

So if you were on the Commission and you were asked to give advice on -- about hiring this executive director, what kind of person would you be looking for? What kind of background would they have?

DR. KENNEDY: You know, having read the previous Commission's report, I certainly understand and endorse the need for someone who understands how California state government works. We really don't have time to get bogged down, particularly with administrative details, so we do need someone who is familiar with how state government works and how to get the levers of

government working for the Commission rather than serving as a roadblock to the Commission's work.

But we also need someone who is equally committed to the work of the Commission, the integrity of the Commission. I would certainly like to see someone who, you know, is committed to the outreach component, as well, transparency.

You know, my work in Liberia was cited by one of the observer groups has having resulted in those elections being the most transparent elections in the history of the entire continent of Africa. And I don't know, you know, exactly how or why they concluded that, but I was certainly very happy. And I certainly was focused on ensuring transparency in the process.

And so I think for the executive director, you know, we need someone who not only understands state government but is equally committed to the objectives of the Commission which, from my perspective, includes a very strong outreach component and maintaining the image of the Commission as being one of, you know, just incredibly integrity.

CHAIR BELNAP: So same subject but final question.

How would you recruit for and vet candidates for that vet candidates for that particular position?

DR. KENNEDY: There are, I mean, any number of channels these days for recruiting people. But I think, you know, if we can get notices out, there's California Association of Counties that has a website or a webpage for jobs that I think would tap into a good pool of people. I would like to see ads in professional journals, if possible, possibly even the media. And certainly, I mean, the Committee's website would need to be a major channel for that.

CHAIR BELNAP: And how about vetting them?

DR. KENNEDY: I don't know if the 2010 -
I don't know if the 2010 Commission is leaving us

its media list, but hopefully they are, and we

could use that as well.

Vetting, yeah, I mean, we're going to need a lot of not just letters of reference but, you know, when I get a letter of reference about someone, I look into my network to see, you know, how I can verify what's in the letter of reference. I don't -- you know, letters of reference are useful but I try to go beyond just the words on the

paper and get a better understanding of the individual.

CHAIR BELNAP: Okay. Thank you.

 $\mbox{I'll now turn the time over to Mr. Coe for}$ his questions.

VICE CHAIR COE: Thank you, Mr. Belnap.

Good afternoon to you, Dr. Kennedy. Thank you for taking the time to speak with us today.

DR. KENNEDY: Sure.

VICE CHAIR COE: My first question is we've talked a lot about your experience, over 30 years in the field of international electoral assistance. What kept you there for over 30 years?

DR. KENNEDY: You know, it was the fascination of it, the level of commitment that I have to ensuring that people have the opportunity to participate in genuine elections that allow them to have a say in their future.

I remember very vividly being at a polling place in Haiti in December of 1990. The people had been waiting in line for hours. I mean, they started lining up at three or four o'clock in the morning and the polls weren't supposed to open until 8:00. And because some of the poll workers weren't as ready as others, that particular polling

station didn't open until 9:00 or 9:30. And, yet, those people in one of the poorest parts of Portau-Prince, came streaming into the polling -- into the schoolyard, the polling place, with enormous smiles on their faces, you know? And I understood how important it was to those people to have a say in their own future.

And that really was a formative moment as far as my commitment to election work and doing what I can to ensure that people are able to participate in genuine elections.

VICE CHAIR COE: So in your opinion, your experiences that you bring with that work, it may be difficult to pick one but what do you think is the most important unique aspect that you would bring to benefit this Commission from your experience working in electoral international elections?

DR. KENNEDY: I mean, like I said, I think the experience that I have working to, you know, legal timelines under intense political pressure is an important factor. I would also like to think that, you know, my 30 years of experience would make me a credible member of the Commission. As I think I said earlier, the Commission needs to be

seen by the population of California as, you know, a body of people with integrity that are listening to them and doing their best to reflect back to them their desires as far as how they want to be represented.

To me, it's not how we, the Commissioners, want to see the state divided, it's really how the people of the state want to see the state divided. Sure, we have a role in taking all of the input and sorting it out and doing our best job to reflect it back. But I do think that, you know, having the long experience and dedication to elections, you know, does make me a credible figure in the world of elections and, hopefully, as part of this Commission.

VICE CHAIR COE: Okay. Thank you.

I wanted to touch on your essay on impartiality that you wrote for us. And in that essay you discuss your ability to focus the Commission's discussions on the technical considerations that need to guide them.

And while some of the Commission's work will be guided by technical considerations, such as census data and the legal requirements that you have mentioned, much of the work is less technical

and it involves gathering perspectives and feelings from different people across the state. How do you balance those two kind of hard and soft forms of data in the work of the Commission?

DR. KENNEDY: I mean, to me, the -- as I said before, our work is to try to reflect back as best as we can the desires of the people and how they want to be represented. So the soft aspect is incredibly important. The hard census data are a tool that will enable us to do a better job of reflecting that but listening to the people of California is what this is all about. I mean, if it -- if that weren't the case, we could program a computer to do this.

And I've been aware of countries that have worked on redistricting programs where they just, you know, they write the program, the computer starts at the northwest corner of the country and takes the census data and, you know, comes up with the constituencies. But that's -- I mean, we have to listen to the people of California.

That's the main goal of the Commission, I think, as well as having the people of California feel, at the end of the process, that we have done that job of listening to them and reflecting back

to them their desires. And, you know, no, not everyone is going to get 100 percent of what they want. But one of the things that I've learned through these decades working in elections is people are a lot more willing to accept an adverse outcome of an election or any aspect of an election if they feel that they have been adequately heard.

VICE CHAIR COE: Sticking with the subject of impartiality for a moment, can you give us an example of a time you had to make a difficult impartial decision, where you had to set aside your self-interest?

DR. KENNEDY: I don't know about self-interest but certainly personal opinions.

We faced a situation in Afghanistan where one of the potential candidates for president was, you know, widely considered to be a warlord and responsible for many, many deaths. And we also knew that he was the candidate representing an important segment of the Afghan population. We discussed that for hours. We solicited input from all over Afghanistan. We had a session where we -- I think we were in the Commission meeting room until 10:00 or 10:30 at night, reading 118 letters that had come into us from individuals asking us

not to allow him onto the ballot. And yet none of those letters included enough detail to enable us to feel that there were, you know, adequate grounds for not including him.

I mean, we were very conscientious of the importance of due process. We felt that, you know, if there had been adequate detail and corroborated enough times, that we could have had grounds for excluding him from the ballot. But short of that, we had neither adequate detail nor corroboration.

And so, you know, despite everything that had been said about him for many years, we decided that, you know, the situation demanded that we allow him on the ballot. He was not likely to win more than ten percent of the vote. He didn't win more than ten percent of the vote. And I think in the end, allowing him on the ballot was a decision that helped maintain peace and tranquility in the country.

VICE CHAIR COE: Okay. Thank you.

So based on your essays and the discussions we've had today, you've met and worked with diverse groups of people, both domestically and internationally. And I want to hear a little bit about what you learned about the preferences

and concerns that motivate these different groups of people. Well, I'll just stop there and get to the second part of my question in a second.

DR. KENNEDY: Well, you know, I'm currently in the midst of moving from the Coachella Valley up to the Morongo Basin. And it's really amazing what a difference 20 miles makes, you know, the 20 miles from my former residence in Palm Springs to the property that we bought three years ago up in Morongo Valley. It's almost night and day. I mean, there's more and more back and forth between the Coachella Valley and the Morongo Basin but they are really two very different realities and, certainly, very different politically. And, you know, the priorities are different. Up in the Morongo Basin, the high desert, we have a different concept of what constitutes quality of life.

I think one of the things that we've been working on, I'm part of the Roads and Traffic Committee, we literally have one road that gets up to the Morongo Basin from the Coachella Valley, or at least the western end of the Morongo Basin.

Otherwise, you have to go all the way around the far side of Joshua Tree National Park or you have to come all the way back around through

Victorville. So Highway 62 is important to us. It's not important to people in Palm Springs, really, and they could care less.

And I've started some discussions with SCAAG and with -- I'm hoping to make it to a San Bernardino County Transportation Committee meeting and a Riverside County Transportation Committee meeting to try to get people to develop a common understanding.

I mean, for Riverside County, you know, the county ends before Highway 62 gets up into the Morongo Basin. And because it's not a lifeline for Riverside County, I think the Riverside County Transportation Commission probably doesn't give it a lot of importance.

The San Bernardino County Transportation

Commission might give it more importance, although
they're probably more focused on things happening
in San Bernardino City, Ontario, Rancho Cucamonga,
than we are in the Morongo Basin.

So it's really trying to bring together people and get them to understand the importance of these things to us in the high desert and how can we work together to make sure that the highway is given the importance that it's due.

VICE CHAIR COE: That's kind of a nice segue into my next question, something I'm curious to hear you talk about, and that's one of the most important aspects or goals the Commission is going to have to face is identifying communities of interest throughout the state.

And you may have had some experience with this in your previous electoral work internationally, but based on your experience, how does the Commission go about identifying these communities of interest? Some of them are easier to find. Some of them are less obvious and harder to find. How does the Commission go about finding communities of interest, particularly those that may be more difficult to locate?

DR. KENNEDY: Yeah. I mean, this goes back to the point that I made earlier about listening to the people of California. I mean, we can't just look at numbers on paper and say this is a community of interest. We have to go out there very proactively with the input hearings, with public education outreach, make people aware of what it is that we are trying to do, and making sure that everyone understands the channels and the opportunities for input. You know, we can't force

people to provide input but we certainly don't want there to be any shortage of understanding that there is the opportunity to provide input.

And, I mean, I gave a talk at the National University in Mexico years ago about access and electoral processes being accessible. And one of the things that I said was, "You know, elections have to not only be perceived as accessible by the election administrators, they have to be perceived as accessible by the people. And that's geographically accessible."

We need to have hearings in as many areas of the state or in all areas of the state, but in as many locations in the state as possible it give people a realistic opportunity to have input into this process. It needs to be intellectually accessible.

The Election Board in Mexico had published a beautiful book about electoral justice in Mexico. But I went to the head of international programs there one day and I said, "You know, if you took three people at random off the sidewalk in front of the court and gave them this and asked them, you know, what it all meant, you know, two of the three probably wouldn't be able to tell you."

So people need to understand what
redistricting is, how it is important to them, what
the process is, how to have input into the process.
So it's, yeah, it's a lot of different factors.
And we need to think about accessibility as broadly as possible and ensure that the process really
reflects the desires of the people of California.

VICE CHAIR COE: So I want to expand on

 $\label{eq:VICE CHAIR COE:} \mbox{So I want to expand on}$ that.

I'm sorry. Yeah, go ahead.

MS. PELLMAN: Four minutes, twenty seconds.

VICE CHAIR COE: Thank you.

I want to expand on that idea a little bit in terms of access and getting perspectives from different groups. Some communities may be less engaged or may not feel like they want to get engaged for reasons, for various reasons.

How do you engage these communities to elicit them to provide perspective that they wouldn't normally feel comfortable providing?

DR. KENNEDY: Well, again, I think that, you know, we need to be out in the media to a certain extent, making people aware of it, making people aware of the importance of it. The census

is doing some of this right now for their own work, you know? It's like -- it's not just the census is coming. The law requires you to take part in the census. They've got ads up on television, on radio, billboards, telling people not only that the census is here and that they are required to take part in it but what kind of difference it's going to make in their day-to-day life.

And, you know, again I go back to, hopefully, the 2010 Commission is leaving us a good media list that they worked with. We can expand on that. We need to be working through community-based groups, also, to reach as many people as possible throughout the state.

And, you know, I'm committed to going everywhere I can within, you know, whatever constraints are on us, time constraints, fiscal constraints, other constraints. But, you know, I want to make people aware of the process and what the process does or can mean to them.

You know, going back to the desert versus high desert, we have Chad Mayes, who represents both ends of Highway 62. And so, you know, even though we've got a county line dividing it, you know, the fact that Chad actually represents both

the low desert end of Highway 62 and the high desert end of Highway 62 means that he's an important part if people want anything done to improve Highway 62.

So those are -- that's how, you know, these things make very specific differences in people's lives.

VICE CHAIR COE: Okay. Thank you. I wanted to ask one more question but we're getting short on time.

MS. PELLMAN: One-and-a-half minutes.

VICE CHAIR COE: One-and-a-half minutes.

Okay.

Really quick, which aspects of the role of Commissioner, should you be appointed, do you think that you would enjoy the most and, conversely, which aspects of being a Commissioner do you think you might, perhaps, struggle with a little bit?

DR. KENNEDY: Yeah, you know, I have thrived for 30 years on the intensity and pace of election-related work. It's a bit of an adrenaline rush, I guess. Working with others Commissioners, staff, who are committed to achieving our objectives is something that I look forward to.

Helping people understand the process is

something that I'm going to enjoy.

On the other side, I would say, you know, bureaucracies, usually, aren't much fun. None of us necessarily enjoys having to deal with bureaucracies but I've managed well enough so far.

VICE CHAIR COE: Okay. Thank you. No further questions.

CHAIR BELNAP: And we'll turn the time over to Ms. Dickison.

PANEL MEMBER DICKISON: Thank you.

Thank you for speaking with us today, Dr. Kennedy.

So we've talked a bit about your experiences with multiple different cultures and different areas and just different types of diverse people.

Have you noticed or come up with any ideas about what may influence a person when they're looking for representation and how that could differ from region to region throughout the state?

DR. KENNEDY: Okay. You know, I've had experiences where, you know, I've been represented by individuals of a different political party. What I'm looking for in those cases are people who really listen to their constituents and who are

willing to go beyond their own long-held beliefs and genuinely listen to their constituents.

I mean, I think factors that individuals may be looking at, I've mentioned transportation as an important item for people in the high desert.

There could be -- you know, I mentioned the Salton Sea earlier. That's certainly a big concern around that area. Joshua Tree National Park, beaches, other parks that are important to the economic well-being of a community. In the Town of Joshua Tree of Village of Joshua Tree, the Town of Yucca Valley, that whole area depends quite heavily, and increasingly so, on the economic benefits of having Joshua Tree National Park.

Somebody else may be looking at, you know, healthcare issues or educational issues.

So, yeah, there are a wide variety of factors that people may be looking at. And I think it's also important to note that we need to be attentive when we're looking at congressional districts versus state districts, that the communities of interest that will -- you know, that might naturally coalesce around a certain issue federally might be different from the coalition that come together for state-related issues. So

that's something that we need to keep in mind as the Commission goes through this.

PANEL MEMBER DICKISON: So one of the things that has been brought up is that California could lose a congressional district.

Given that, how difficult do you think it's going to be when you're looking at the various communities of interest versus neighborhoods, cities and counties, and drawing those lines and weighing what should take precedence?

DR. KENNEDY: That's going to be very difficult because, I mean, I've seen in other countries where this is a major, major issue.

Canada even has a provision that says no providence can ever lose representation. So the House of Commons in Ottawa just grows and grows and grows because they just can't fathom the idea of losing a seat.

Losing a seat is a big thing. And it is going to require very careful work on the part of the Commission to understand where groups are and aren't likely to come together over any number of issues and see where the best places are to draw new lines, you know? And I hope that no one expects these lines to correspond, you know, almost

exactly to the old lines because we've had shifts in population. But we -- it will definitely be a difficult process.

And I just go back to we have to listen. We have to listen. We have to ask questions about how different groups interact with other groups, where they've found common cause in the past, where they think they might have common cause in the future and do our best.

And then, you know, the other thing is, you know, hopefully we will have a chance to come out with a set of maps, get comments, and go back and revise those maps. I know that there were issues with the previous Commission. But I think that really is critical to the overall eventual success of the Commission is having a chance to get feedback on actual proposed maps and go back to the drawing board, where we need to, and make adjustments.

PANEL MEMBER DICKISON: Thank you.

Given all your experience, what do you see as your role on the Commission?

DR. KENNEDY: You know, I think groups naturally fall into or members of groups naturally fall into roles once the group is together. There

can be people who might normally lead but there's someone else who's a more natural leader or, for any number of reasons, might be a better leader at a particular point in time.

And so groups tend to have, you know, these roles, peacemakers, consensus builders, leaders, taskmasters. So I think, you know, I could see myself in a number of these but it would depend very much on who the other personalities are and what their strengths are.

PANEL MEMBER DICKISON: Thank you.

If you were selected as one of the first eight Commissioners, you would be tasked with selecting the next six. What would you be looking for in those individuals?

DR. KENNEDY: You know, commitment is really big, commitment to our objective, commitment to working together to achieve that objective.

Integrity. I mentioned at the very beginning that I think that's one of the most important elements that all of the Commissioners need to bring to the table so that, at the end of the day, the people of California feel that we have listened to them and have done our best to reflect back to them, you know, what it is they told us

they wanted for the new lines.

Respect for diversity, critical thinking and critical listening, those, to me, are the most important. We can balance other factors eventually, as needed, but those are the ones that I would be looking for in anyone that would be joining as part of the final six.

PANEL MEMBER DICKISON: What would you like to see the Commission ultimately accomplish?

DR. KENNEDY: I think this pulls together various aspects of what I've said during the interview.

First of all is helping the citizens of California, directly and indirectly, understand not just the law but the general concepts and practices involved in redistricting. It's important that we convince the electorate that we are here for them. And they need to see that from the beginning to the end of the process.

We have to listen to them to their sense of communities of interest. We have to review the options that -- you know, again, we're not going to be able to do all of the work. We're going to have consultants, others, advisors, to do some of the work.

Our part in this is to make the ultimate decisions and be able to convince the people of California that we've made the best decisions that we could, given everything that we have in front of us, given the legal framework, given their input, given the realities of the situation.

We have to establish maps that comply with the legal framework and command the respect of the largest number of Californians. And, you know, we have to work to promote the broad acceptance of those standards and eventually defend them in court, if that's necessary.

So we need to be very aware of all of those throughout the work.

PANEL MEMBER DICKISON: Okay. Thank you. No further questions.

CHAIR BELNAP: Mr. Dawson?

MR. DAWSON: Thank you, Mr. Chair.

Dr. Kennedy, I wanted to follow up on a couple of your responses.

In standard question three, you mentioned that, in your opinion, time pressures and immovable deadlines could be one of the greatest threats to the Commission. And, certainly, everybody in this room understands immovable deadlines.

Could COVID-19 delay -- or COVID-19 could delay the collection and reporting of census data. What would be your strategy to address that time crunch, if there was one?

DR. KENNEDY: Well, I've been thinking about this but you're actually the first person that I've heard saying that it could, in fact, delay the census. You know, that's been on my mind for a couple of weeks now.

You know, and again, this goes back to the legal framework. We have the legal framework that we have. Sometimes we have to get -- we have to think outside the boxes for as far as how we interpret the legal framework.

You know, the legal framework regarding these interviews says that, you know, the Panel has to be in Sacramento. It doesn't literally say that the interviewee has to be in Sacramento. So here I am and there you are.

We're going to have to work with the governor, with legislators, consult with, possibly even ask for an advisory opinion from courts to figure out what our margin of maneuver is in this situation because, yes, we may have reason to take all of those steps.

MR. DAWSON: Thank you.

Your dissertation was on direct democracy in Latin America. And California is famous for its direct democracy. In fact, the Commission is a product of a ballot proposition.

What influence did California have or did it provide an example to Latin America governments and reformers?

DR. KENNEDY: I don't think it has yet but it certainly could in the longer term. Mexico has been contemplating adding elements of direct democracy in recent years.

I was actually at lunch one day with the head of the Election Office for Mexico City who was saying he had a publications budget and was looking for things to publish. He ended up publishing a translation of my dissertation. And there were, you know, some mentions of California in there. I believe there was an academic from Berkeley whose work I cited. There were certainly a member of the Canadian Parliament whose work I cited.

You know, the direct democracy is -- has to be managed carefully. And one of the things that I teased out of the data that I got back is that, you know, people aren't looking for --

looking to take over the legislative process.

They're looking at direct democracy as a way of constraining legislators to legislate in the public interest.

MR. DAWSON: Thank you.

In your analytical skills essay, you mentioned that when you were in Liberia, and I think we talked about your experience in Liberia a little bit, but did that also include drawing lines? Did it actually include drawing maps?

DR. KENNEDY: Yes. I mean, I was not the one doing it. We had a consultant, an American consultant, that we brought in. But I was advising the commission on some of the decisions that it was making and, also, advising the commission to do its absolute best to make sure that the process was as open and transparent as possible with public hearings, with opportunities for written comment on the proposed districts.

The biggest difference was that we were working only from voter registration data. We didn't have addresses. All we had was this many people registered at this registration center. And so we had to take those voter lists for each individual registration center, go to the people

1 and say, okay, tribal issues, local economic 2 issues, whatever, you need to tell us whether --3 you know, how you want to be represented. And I 4 believe those lines are largely still in existence. 5 They may be changed soon but that was -- that 6 system that was put in place in 2005, I believe, 7 may actually be still in existence today. 8 MR. DAWSON: Thank you. I have one last 9 question. 10 You grew up on the East Coast. You've 11 lived all over the world, and in Washington, D.C., 12 but you moved to California as an adult. And I'm 13 always very interested in the perspective of 14 somebody who chose California. And do you think 15 that's a perspective that would be useful to you if 16 you were selected as a Commissioner? 17 DR. KENNEDY: I think it could be useful.

18 I mean, what I can say is, you know, 15 years in

19 California, I love California. I love --

20 California is -- it's kind of like America.

California is a concept. It's not just a reality,

22 it's a concept. And I love the concept of

23 California.

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You know, when we talk about America being a melting pot, I mean, to me, California is even

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more of a melting pot. And I love the process. I love the results of the (indiscernible). And I think California is really something quite unique.

You know, certainly, as you mentioned,
California's experience with direct democracy is
unlike others. And I think, you know, the
Commission is really in a position to demonstrate
to others, both in other states and in other
countries, eventually, the value of listening to
the people in this process of legislative
redistricting.

MR. DAWSON: Thank you.

We have roughly 9 minutes left in the 90-minute period. Do any of the Panel members have a follow-up?

CHAIR BELNAP: Mr. Coe?

VICE CHAIR COE: I have no follow-up questions.

19 CHAIR BELNAP: I do not either.

PANEL MEMBER DICKISON: I do not either.

MR. DAWSON: Dr. Kennedy, at this time,

22 I'd like to offer you the opportunity to make a
23 closing statement to the Panel, if you wish. You

closing statement to the Panel, if you wish. You

24 have 8 minutes and 43 seconds.

DR. KENNEDY: Okay. I don't think I'll

take that much.

But first of all, I wanted to thank all of you for your interest in learning more about my background and experience. I realize it's not something you would run across every day. But I believe that I could contribute significantly to the success of the Commission.

After dedicating the last 30 years of my life to ensuring that people all over the world have a genuine opportunity to participate in truly democratic elections. I see this as an opportunity to give back to California, to share some of what I've learned over these last three decades.

Friends have told me for years, you know, come home, we need you here. And, you know, the question earlier about, from Mr. Coe, I believe, about what kept me at it overseas, and I mentioned the joy of seeing people running into polling places with enormous smiles on their faces at a motivating factor. But at this point in my life, I feel like, yes, it's time for me to give back to California. I'm eager to do this and to help make the Commission a success and ensure that the people of California feel that the Commission is a success.

You know, just running over the main points, my extensive experience working to statutory deadlines under intense political scrutiny, I'm not likely to be shaken by any aspect of this process.

I'm always looking for common ground. I had the experience in a U.N. leadership training course in South Africa years ago of being pitted against a colleague who was playing the part of a rebel general and I had to negotiate a truce with this rebel general. And I managed to negotiate the truce with him by identifying common interests with some of the people around him who then became allies in convincing him of the value of negotiating the truce.

So I'm always looking for common ground and workable solutions. And I think that's what the Commission needs to be about.

My ample experience explaining technical concepts, I think this could also go back to Ms. Dickison's question about potential roles. You know, if there is a member of the Commission who is acting as a spokesperson for the Commission, then I think I could probably fulfill that role well. There is -- that's not to say that we don't need

other assistance in outreach. But there are times when the voice of a Commissioner is more important and more useful than the voice of a staff member.

You know, I've enjoyed maps since I was a kid. You know, I would have my dad stop at the gas station so I could pick up a map. You know, I've got everywhere I've ever lived pinned on Google Earth. Maps and I are friends and have been for many, many years.

My experience working as part of an 11member commission with people from very different
backgrounds, you know, not just the Afghan versus
internationally, but among the internationals, we
were from very different backgrounds and we made it
work. And I believe that I can, you know, be a
force on the Commission for making the Commission
work and achieve its objectives in a timely and
transparent manner.

So I'll leave it there. I really do appreciate your confidence in me to get to me to this point. And I wish you all the best in the weeks and months ahead.

Thank you.

CHAIR BELNAP: And thank you, Dr. Kennedy.

We're going to go into recess.

Before you hang up, Dr. Kennedy, from -no. Okay. We don't have any further questions for
you.

We're going to go into recess and be back tomorrow morning at 8:59.

(Recess at 4:25 p.m.)

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